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Message Text

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53
ACTION EB-07

INFO OCT-01 AF-08 ISO-00 AID-05 TRSE-00 AGR-05 L-03 SP-02

IGA-02 COME-00 OMB-01 CIAE-00 INR-07 NSAE-00 SSO-00

INRE-00 /041 W
---------- 080647
O 191200Z MAY 76
FM AMEMBASSY DAR ES SALAAM
TO SECSTATE WASHDC IMMEDIATE 1665

C O N F I D E N T I A L DAR ES SALAAM 1877

E.O.11652: GDS
TAGS: EAGR, ETRD
SUBJECT: PL 480 TITLE I FOR TANZANIA

REF: STATE 122249

1. GRATEFUL REFTEL, ALBEIT I DEPLORE CONTINUED DELAY IN FACE OF SERIOUS CORN SHORTAGE HERE.

2. RE ASSURANCES ON UNRESOLVED EXPORPORATION CASES, I MUST STRONGLY RECOMMEND AGAINST ATTEMPT MAKE FOOD OFFER CONTINGENT ON NEW "MEANINGFUL ASSURANCES FROM TANGOV OF ITS WILLINGNESS SETTLE QUICKLY" THESE CASES.

3. TO INSIST VIGOROUSLY, AS WE HAVE DONE AND ARE DOING, THAT TANGOV HAS LEGAL AND MORAL OBLIGATION TO SETTLE THESE CASES IS ONE THING. TO SAY WE WON'T GIVE YOU CORN WHEN YOU DESPERATELY NEED IT UNLESS YOU PROMISE DO WHAT WE WANT AT ONCE IS ANOTHER.

4. IN VIEW OF WHAT HAS ALREADY BEEN SAID PUBLICLY AND PRIVATELY TO THE TANGOV ABOUT OUR INTENTION TO CONTINUE SUPPORT OF ITS DEVELOPMENT PROGRAM, INCLUDING BY PROVIDING TITLE I FOOD THIS YEAR, TO DO LATTER WOULD BE TO IMPOSE GRIEVOUS STRAIN ON PROMISING RELATIONSHIP ON QUESTIONS OF VITAL IMPORTANCE WHICH IS DEVELOPING SINCE SECRETARY'S VISIT.

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5. A DECISION TO IMPOSE CONDITIONS OF THIS KIND IS, IN MY

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OPINION, OF SUFFICIENT IMPORTANCE IN TERMS BOTH OUR FOREIGN
POLICY INTERESTS AND PRESENT DOMESTIC SITUATION THAT IT SHOULD
BE MADE ONLY BY THE NSC OR THE PRESIDENT HIMSELF. THE CONSE-
QUENCES OF CONTINUED DELAY OF THE KIND WE ARE NOW ENCOUNTERING
ARE, I BELIEVE, OF A KIND TO MERIT CONSIDERATION AT SIMILAR LEVELS.

6. THUS FAR I HAVE DELIBERATELY REFRAINED FROM OFFERING MY
JUDGMENT OF TANGOV HANDLING OF EXPROPRIATION CASES IN TERMS OF
USG REQUIREMENT FOR PROMPT AND REASONABLE EFFORTS AT SETTLEMENT,
PREFERRING TO REPORT DEVELOPMENTS AS THEY OCCUR AND LET THEM
SPEAK FOR THEMSELVES. IT SEEMS THE TIME HAS COME FOR ME TO DO
MORE THAN THAT.

7. I AM NOT AT ALL PLEASED WITH THE DELAY, CONFUSION, AND POOR
COMMUNICATIONS BETWEEN TANGOV AND CLAIMANTS, BUT THESE HAVE BEEN
REDUCED CONSIDERABLY IN PAST SEVERAL MONTHS AS RESULT OUR URGINGS.
CONSIDERING THE PROBLEMS WITH WHICH THIS GOVERNMENT IS LABORING,
ITS LACK OF EFFICIENCY IN ALL AREAS, ITS DEARTH OF FOREIGN
EXCHANGE, AND ITS RECENT INDICATION WILLINGNESS TO OWRK OUT
SPECIFICS FOR SETTLEMENT NELLO TEER CLAIM, I BELIEVE IT IS DOING
AS WELL AS CAN BE EXPECTED. I AM NOT PREPARED TO PREDICT THAT
WE WILL IN IMMEDIATE FUTURE GET SETTLEMENT OF ALL OR ANY OF
CLAIMS MENTIONED REFTEL, BUT I AM CONVINCED THAT CONTINUED URGING
OF LEGAL AND MORAL ISSUES OF THE KIND WE HAVE BEEN DOING IS
MORE LIKELY GET SUCH SETTLEMENT THAN PUTTING STRINGS ON PL 480
AID.

8. WHATEVER MILEAGE THERE IS IN PL 480 TITLE I TO PROMOTE
COMPENSATION SETTLEMENT HAS ALREADY BEEN USED UP BY OUR LONG
DELAY IN RESPONDING TO TANGOV REQUEST COUPLED WITH OUR WARNINGS
DURING THIS PERIOD THAT PL 480, AS WELL AS REST OF AID PROGRAM,
IS IN SEVERE DANGER BECAUSE OF COMPENSATION PROBLEMS. MOST I
BELIEVE CAN USEFULLY BE DONE IN CONNECTION WITH ACTUAL PL 480
OFFER IS FOR ME TO SAY THIS WILL PROBABLY BE LAST LOAN UNTIL
ACTION IS FORTHCOMING ON COMPENSATION CASES. THIS COULD BE
FOLLOWED UP BY PUTTING CONDITIONS OF THE KIND SUGGESTED IN REFTEL
ON THE ASL II LOAN WHICH SHOULD, I UNDERSTAND, BE READY FOR OFFER
NEXT MONTH, AND WHICH THE TANGOV IS EAGERLY AWAITING. THAT
I COULD SUPPORT IN GOOD CONSCIENCE.

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9. I TRUST INTERAGENCY GROUP IS NOT UNAWARE OF POSSIBLE IRONIC
TWIST TO THIS WHOLE SITUATION. IF TITLE I OFFER ID DELAYED
MUCH LONGER, FOOD SITUATION HERE MAY WELL BECOME SUFFICIENTLY
ACUTE TO COMPEL ME TO RECOMMEND SHORTFALL BE COVERED BY LARGE
ADDITIONAL "EMERGENCY RELIEF" TITLE II AID WHICH WOULD COST
THE USG A GREAT DEAL MORE MONEY AND AT THE SAME TIME RENDER THE
WHOLE QUESTION OF COMPENSATION IRRELEVANT.
SPAIN

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